UNITED STATES DISTRICT COURT EASTERN DISTRICT OF MISSOURI EASTERN DIVISION

UNITE	ED STATES OF AMERICA,)			
	Plaintiff,)			
	v.)			
)	No.	4:16-CV-00180	CDP
CITY	OF FERGUSON, MISSOURI,)			
	Defendant.)			

STATUS HEARING

BEFORE THE HONORABLE CATHERINE D. PERRY UNITED STATES DISTRICT JUDGE

JANUARY 9, 2024

APPEARANCES:

Independent Monitor: Natashia Tidwell, Esq.

Courtney Caruso, Esq.

For Plaintiff: Nancy Glass, Esq.

DEPARTMENT OF JUSTICE

For Defendant: Thomas R. Selig, Esq. LEWIS RICE LLC

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PRODUCED BY COURT REPORTER COMPUTER-AIDED TRANSCRIPTION

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(PROCEEDINGS BEGAN AT 10:00 AM.)

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THE COURT: We're here in the case of United States of America v. the City of Ferguson, Case No. 4:16-CV-180. We are here for a quarterly status conference, and we are hearing from some public comment this morning.

Before we do that, I would ask counsel for the United States to please identify yourself for the record.

MS. GLASS: Good morning, Your Honor. Nancy Glass for the United States.

THE COURT: And would counsel for the City of Ferguson please identify yourself for the record.

MR. SELIG: Good morning, Your Honor. Thomas Selig for the City of Ferguson.

THE COURT: All right. And then would the monitoring -- members of the Monitoring Team who are here please introduce yourself for the record.

MS. TIDWELL: Good morning, Your Honor.

Natashia Tidwell on behalf of the Monitoring Team.

MS. CARUSO: And Courtney Caruso on behalf of the Monitoring Team.

THE COURT: All right. Thank you all for being here.

So like I said earlier when I didn't have the mic turned on, we do have a large turnout here. We also -- the rules of the judiciary keep changing, but we are again allowed to use our YouTube channel to broadcast this. And so as I put

in the order, it is being broadcast live -- audio only, not video, just audio -- on our YouTube channel.

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And so I don't know if there are people listening, but if they are, I do want to remind them, as well as the people in the courtroom, that any recording or broadcast of this is strictly forbidden by the court rules. If someone should do that, you know, we might have to -- well, we could hold them in contempt of court but also ban them for any future use and perhaps have to not let anybody else listen either, which we don't want to do. So please respect that.

It is on YouTube instead of the telephone line like we had last time; so I hope we won't have all the interference that we had before.

So with that said, the members of the public who signed up today are Mr. Ashby first and then Ms. Butler. So, Blake Ashby, if you will step forward, we will hear from you. Just come up here to the lectern and start by stating your name. Then I will be happy to hear whatever you have to say.

MR. ASHBY: Hi, Your Honor. Blake Ashby, eleven-year resident of Ferguson. I'm currently on the Ferguson City Council. I have spoken to you before many years ago. My wife and I were on the Ferguson Neighborhood Steering Committee for several years, helped to -- for community events and spent a lot of time talking to neighbors.

The City itself will talk to you about the technical

aspects of the Consent Decree. I'm here to talk about the community aspects of the Consent Decree. And as I know you know, when Mike Brown was killed and when we went through the period we call the "unrest," it was a very hard time for our city and in some ways pulled our city apart, and we have been addressing that situation since then.

And as anybody who's been part of a community that has been pulled apart can tell you, it can be hard to pull the community back together, but Ferguson has been trying to do that ever since that day, and we are succeeding. We are making progress at the community level in Ferguson because the one thing that we all share is that we all do love our city.

I will not stand up here and tell you that different people don't have different experiences, but I will tell you that in Ferguson there is common ground, and that is that we love our city, we love our neighbors, and we want it to succeed. And so we, as a city, are working diligently to ensure it does succeed.

Again, I'm not talking about the technical aspects of the Consent Decree. That is something they'll talk about later, but the community aspects have to be there as well, and we are making progress, and you can see that in lots of signs.

Mayor Ella Jones, in the back, was the first

African-American female mayor of Ferguson, and she was elected

at a time of upheaval. She was re-elected just recently by

the majority of the citizens of Ferguson because she is doing a good job at working to pull our city together.

I personally was appointed to the Council earlier this year, and once again some contention around that, but since I've been on the Council, virtually every vote taken by the Council has been unanimous.

And Cassandra Butler is a friend, and she'll be up here next, and I'm sure she'll tell you where our community still isn't quite where it needs to be, but it's important to remember that Cassandra and I can have a conversation about these things, an adult, honest conversation about where Ferguson is and where it needs to go, and that really is a critical part of community -- the ability to talk to people whether you agree with them wholly or not.

Ferguson has been working on rebuilding our community for the last six years, and we have made progress. And perhaps the strongest sign of the progress we have made is not the unanimous votes on Council; it's the leadership we have in place right now.

I can tell you that citywide in Ferguson there is support for the goals of the Consent Decree -- for constitutional policing, for making sure we respect everybody's rights, for having a community that welcomes everybody. And that is translated into the political leadership of Mayor Jones and our Council. Because we have

pulled together at the Council level, we were able to hire City Manager John Hampton to be our city manager. And I know you've met a few Ferguson city managers over the years, and without disparaging any of them, what is different about John Hampton is he has been here for 25 years, fire chief for ten years, and there is no doubt that he loves Ferguson and wants to see it succeed.

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We do not have a person who is trying to build a résumé. We don't have a person who's trying to make a splash. We have a person who quietly and thoroughly is working with the City, working with the staff to make our city better.

And it's hard to describe that change in leadership.

Because of Chief Hampton, we were able to recruit Chief Doyle.

And, again, no disrespect to any of our previous police

chiefs, we have never had a police chief in my time in the

City with his level of experience, his familiarity with data,

and his vision for where the City needs to go.

So Ferguson certainly still has challenges, and I understand we still have some technical things on the Consent Decree that need to be addressed, but I'm here today as a member of the Ferguson City Council to tell you that the community of Ferguson is working hard to come together and the community of Ferguson very much supports our city, very much supports our city manager, and wants to do everything we can to comply with the Consent Decree and to see our city

continue. Thank you.

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THE COURT: Thank you very much.

Ms. Butler, so if you'll state your name, and then you can tell me if he's right about your disagreements. Go ahead.

MS. BUTLER: Nice to be pre-introduced.

THE COURT: Yeah.

MS. BUTLER: My name is Cassandra Butler, Ferguson resident since 1982.

And, first of all, I want to thank you, Judge, for your persistence in this matter in seeing that Ferguson becomes a better place through protecting all of the people's civil rights.

I also want to thank the Monitor in their recent activities in making efforts to make basic information available to citizens in the area. So I appreciate those efforts and look forward to them continuing.

And, Judge, what I want you to know, I've spoken quite a few times, and basically it's mostly, mostly the same thing, but a basic barrier has consistently been the leadership of the Council, of course not all the Council members, but as a group. They seem to operate on the level of preferring to addressing the technical aspects of the law rather than embracing the spirit of the law and embracing the spirit of the Consent Decree. It's something to get over, not

something to help us become better.

For 2023 I'm particularly alarmed at how the process of three critical -- well, the process of three critical hirings. That would be the police chief, the city manager, and the consent decree coordinator. And basically they took place. I don't want to get -- well, I don't have time to get into the process, but they basically -- it boiled down to the Council wanted who -- they knew who they wanted. And, in fact, in some places they may have pushed some people out because they knew who they wanted.

And the major effect is they wanted who they thought or think that they can affect the most influence over, and people previously in the position were not those, did not have that mindset to be that influenced. I don't necessarily think they got who they think they got, but that's the process. And particularly the process has been done without -- in some cases without announcement of positions, and in other cases the Council was very secretive and was -- in how they did the process of this hiring the city manager. They made that a closed meeting, and the public was not invited or involved or informed.

And that is the -- so the Council attitude is likely the reason we have seen so much turmoil in staffing -- that attitude of micromanaging the City. We've had a lot of turnover in staff, and consequently we've had the lack of

progress on this Consent Decree because of the turnover of staff and the lack of commitment, authentic commitment, to the Consent Decree.

So I want to urge the Council to stop micromanaging the staff they have and to allow them to do their job of complying in the spirit of the Consent Decree. Thank you.

THE COURT: Thank you.

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All right. Then, as always, I appreciate your comments, and I mean I do. Mr. Ashby was at least right you were going to disagree about things, but I'm not surprised, Ms. Butler. You know, I want you to know that I know that sometimes at these hearings we hear from the same people over and over again who have talked before. I really appreciate hearing from you all every time you come and speak to me. So anybody who wants to, it's really good for me to get differing perspectives, but it's also good for me to hear from the usual suspects, if we will.

So I appreciate your doing that, and I hope I'll continue to hear from Ms. Butler, Mr. Ashby, and any others over time who do wish to come and speak at these meetings that we have every -- we have a meeting every quarter, but we allow the public comment every six months.

So with that said, let me ask, Mr. Selig, for you to go forward and tell me what you wish to say, provide your report and anything else.

11 MR. SELIG: Sound goods. Thank you, Your Honor. 1 Ι know at the last public comment period that Mayor Jones made a 2 3 comment at the end. I don't mean to put you on the spot, Mayor, but I 4 5 just wasn't sure if --6 MAYOR JONES: I'm fine. 7 MR. SELIG: Great. 8 THE COURT: And if you'll do it from the lectern so 9 we can all hear you real well. 10 MR. SELIG: Yeah. All right. 11 Good morning, Your Honor. Can everyone hear me okay 12 from the lectern? 13 THE COURT: Yeah. Just the key is this little thing 14 has to be pointed right at your mouth. 15 MR. SELIG: Perfect. Is that better? 16 THE COURT: Yeah. A visiting judge explained that to 17 me once. You'd think I would have figured it out. 18 MR. SELIG: Thank you. I appreciate it. And I'd 19 like to thank the Court for the opportunity to address you and 20 the public today. I will start just by briefly introducing 21 some of the attendees from the City of Ferguson that are here 22 this morning. 23 THE COURT: I'm going to stop you. Pull the

microphone base itself closer to you, the base, the bottom. It moves. There you go, because you're taller than some

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people, so that's a good way to do it. Now we'll be able to hear you better. Thank you.

MR. SELIG: Thank you, Your Honor.

So I'll start. Mayor Ella Jones is here from the City. City Manager John Hampton is here as well. We have the Ferguson Police Department Chief of Police, Troy Doyle, who has joined us this morning as well; and then City Councilman Blake Ashby, who we just heard speak during the public comment period; Deputy City Clerk Preashion Peoples is here; and City Councilwoman Naquittia Noah is here as well. And I apologize if I missed anyone from the City who came in late.

As you know, Your Honor, I am filling in for the City attorney, Apollo Carey, this morning. I'll be reading substantive updates that Mr. Carey and City staff prepared.

So to get started with the Consent Decree updates, I wanted to start just by providing a brief update on an incident that occurred on November 22, 2023, regarding a Ferguson Police Department officer attempting to conduct a traffic stop.

The Ferguson Police Department has been working with the Civilian Review Board and other interested parties, including the city attorney, city manager, and other law enforcement agencies involved in the incident, regarding the release of any video footage associated with the incident.

After thoughtful deliberation and a discussion with

the Civilian Review Board, the Ferguson Police Department has decided, in agreement with the recommendation of the Civilian Review Board, not to release the footage associated with the incident, given the sensitivity of the situation and the need to respect the individual involved in the incident.

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The Ferguson Police Department believes that withholding the footage is a necessary measure in order to protect and respect the privacy and dignity of the individual involved in the incident, along with the individual's family.

THE COURT: As I understand it, the video footage that you have -- video footage of the actual incident does not exist. It's video footage after the fact; is that correct?

MR. SELIG: That's correct, Your Honor.

THE COURT: Yeah. Okay. That's what I thought. So just so that was clear.

MR. SELIG: And so moving on to staffing updates. As you know, Your Honor, since the implementation of the Consent Decree, the City of Ferguson has struggled to recruit and retain qualified police officers to serve the community and help with its Consent Decree compliance efforts.

To be clear, the City doesn't believe that this hurdle is directly caused by the Consent Decree; rather it's simply a result of evolution of policing and the culture change within the profession that has spread across the country after many unfortunate policing incidents.

It's also worth noting again, Your Honor, that the struggle to retain and recruit qualified applicants is not specific to the Ferguson Police Department. Police departments across the country have struggled to recruit and retain qualified applicants as the number of people currently leaving the law enforcement profession is still greater than the number of people entering it.

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Additionally, FPD's Consent Decree imposes heightened standards for hiring qualified applicants that are different than other departments with whom the City competes for recruits.

While great efforts have been made over the last few years by the City of Ferguson to offer its police officers salaries that are competitive in the market area, this fact has, contrary to what some believed, not substantially aided FPD's ability to hire qualified applicants.

Despite FPD's substantial salary increase, applicants are sifted through and disqualified during the hiring process, including the psychological evaluation, interviews, and background checks. The number of the applicants is also down when compared to previous years.

Regardless of these difficulties, Your Honor, we're happy to report the City of Ferguson now has 35 full-time police officers on staff, which includes command staff as well as rank and file officers.

You will recall that around the beginning of 2023 and prior to Chief Doyle's arrival, the FPD had only 29 full-time police officers on staff. We believe that this progress is directly attributable to Chief Doyle's arrival and the stability and leadership that he's provided to FPD.

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The pace of hiring may not be as quick as the parties to the Consent Decree would like, but the City believes it has taken a much better and sustainable approach in taking its time to build FPD's ranks methodically and deliberately, hiring the right officers who are enthusiastic to work for FPD and willing to police consistent with the requirements of the Consent Decree.

While FPD has methodically gone about the business of building up its ranks in a manner that will provide stability and consistency within the department, there are still several positions open within FPD that are actively recruiting for those positions. These positions include patrol officers, both full-time and part-time police dispatchers, and a police dispatcher supervisor. Additionally, the FPD is actively seeking a captain of administration and a deputy police chief, both of which will serve crucial functions in Consent Decree compliance.

I'm also happy to report that the FPD currently has two recruits in the St. Louis County Police Academy. If these individuals are successful, they will help bolster FPD's

patrol officer numbers sooner rather than later.

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I'm also happy to report to the Court and the public that the FPD has recently completed interviews for and has hired, pending an approved background check, a public information officer who should be starting work within the next few weeks. The position will manage FPD's media requests, Sunshine Law requests, and general communications between the department and the public.

Additionally, I'm happy to report that, pending an approved background check as well, FPD has also, and finally, hired a training coordinator who will help coordinate and manage its Consent Decree and non-Consent Decree-related training efforts.

As you're aware, Your Honor, FPD has been searching for several years for a qualified applicant to fill this position. The skill set and background needed to function effectively within this role, given the additional training requirements imposed by the Consent Decree, necessitated a thorough and meticulous search for the right candidate.

Once the background checks are completed, FPD will make appropriate announcements regarding both positions. We hope that the training coordinator will start prior to February 1 if all goes well with the background checks.

Finally, the City has officially finalized a contract for the hiring of a permanent city manager. That position has

been filled by Chief John Hampton, as Councilman Ashby mentioned earlier. Chief Hampton has served as interim city manager for the past year. With his public safety background working as the City's fire chief, Chief Hampton has a great understanding of the need for robust public safety measures within the City of Ferguson.

While serving in this interim capacity, Chief Hampton was instrumental in hiring a new consent decree coordinator, a new police chief, and pushing through a substantial increase in FPD salaries to make their salaries competitive with the surrounding municipalities. The City is pleased that Chief Hampton will continue to serve the citizens of Ferguson as the permanent city manager going forward.

Next on the subject of policy and training updates, you're, no doubt, aware, Your Honor, that FPD's consent decree coordinator, Mr. Chris Crabel, went out on parental leave at the beginning of November. While FPD anticipated Mr. Crabel's parental leave, it was unaware of the specific date on which Mr. Crabel's leave would begin.

You will recall that during Mr. Crabel's last report to the Court during the fourth quarter 2023 status hearing, there were several outstanding plans and policies on which the Department of Justice requested target dates for completion of drafts and submittal to the DOJ for review. These policies included FPD's Crime Prevention Plan, FPD's Training Plan, its

First Amendment policy, the Limited English Proficiency and Citation Review policies, and the City's Community Engagement Plan.

You'll recall that the DOJ expressed concern over the status of these policies and plans and worried whether or not there would be any progress made on the development and submittal of these plans and policies during Mr. Crabel's absence.

The City of Ferguson is a very small police department with limited resources, attempting to comply with the very large Consent Decree that imposes multiple tasks, functions, and administrative structures that did not exist prior to implementation of this decree and that are difficult to manage for a small department.

So in order to ensure that there was progress made on these policies and plans, the City expanded the role of one of its contractors, Ms. Nicolle Barton, the former consent decree coordinator, to serve as Mr. Crabel's stand-in while he was out on parental leave.

Ms. Barton's institutional knowledge of FPD's Consent Decree compliance efforts and her ability to push tasks across the finish line were very valuable to FPD during Mr. Crabel's absence -- so much so, Your Honor, that we're happy to report that last week the City turned in a first draft outline of its Crime Prevention Plan to the DOJ for review and output. As

you're aware, Your Honor, FPD's Crime Prevention Plan will detail strategies and specific efforts that should be taken by FPD to lower its crime rates by effectively implementing community-based policing efforts.

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In response to the City's submittal, the DOJ has graciously offered to meet with FPD to discuss further development of the Crime Prevention Plan, and FPD is happy to take them up on this offer. The parties will be meeting shortly in the next few weeks to do just that, to review the plan together.

Additionally, the court's Limited English Proficiency and Citation Review policies were also sent to the Department of Justice for approval, and those policies were accepted. The policies were then subsequently provided to the Monitor Team for review. FPD received the Monitor Team's comments on them last week, and Ferguson Municipal Court will begin implementing these policies at this time.

FPD has also been actively addressing some of its training requirements under the Consent Decree. They recently submitted most of the Police Training Officer, or PTO, programs to the DOJ for review and comment.

You will recall, Your Honor, that the PTO training programs are an important part of the City's overall training strategy and allow for FPD to develop some level of in-house training by qualified police officers. FPD is anxiously

awaiting the DOJ's input on these same policies.

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During Mr. Crabel's absence, FPD's First Amendment policy was also submitted to the DOJ for approval, and we're happy to report that the First Amendment policy was also approved by the DOJ. That policy is also currently with the Monitor Team for final review and approval. Once approved by the Monitor Team, the final version of the policy can be posted and sent to FPD for training purposes.

FPD has also submitted the Correctable Violations policy to the Monitoring Team, and FPD is working on creating a roll call training on this policy.

FPD's Community Engagement Plan, which was submitted to the DOJ and Monitor in the second half of 2023, has been returned to FPD with substantial comments and input from both. FPD's currently working on analyzing the comments and editing the plan to include these comments and insights. FPD expects that the Community Engagement Plan should be finalized and ready to go within the first quarter of 2024.

Finally, with regard to FPD's Training Plan FPD and the City's Training Committee formed, consistent with the requirements of the Consent Decree, have been diligently and steadfastly working with the DOJ and Monitor Team since 2018 to construct and implement a viable Training Plan.

While, admittedly, the absence of a full-time training coordinator may have had some impact on FPD's ability

to timely develop a Training Plan, it's worth noting that hiring a training coordinator was not an explicit condition precedent to the effective development of the Training Plan within the Consent Decree.

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The Training Plan, per the specific language of the decree, was to be developed by FPD in conjunction with the Training Committee, the DOJ, and the Monitor, entities that have all worked very hard to try and develop the plan despite FPD not having a full-time training coordinator at that time.

From FPD's perspective, the role of the training coordinator, per its interpretation of the language in the Consent Decree, was to implement and ensure compliance with the plan after it was developed. Despite not having a full-time training coordinator, FPD made admirable progress over the years in developing a Training Plan document that it believed would satisfy the requirements of the Consent Decree.

Regrettably, however, the process of review and obtaining approval of the Training Plan by the Department of Justice has taken much longer than the City believes it should have. FPD and the citizens on the Training Committee have worked very hard over the past several years, again since 2018, to submit multiple drafts of a Training Plan to the DOJ, only to have been told each time that it has missed the mark in terms of what the Consent Decree required per the DOJ's interpretation of the language in the decree.

This is despite the countless hours of hard work put in by FPD, its consent decree coordinator, and the FPD Training Committee. This is also despite the City receiving specific input on its Training Plan documents from a subject matter expert within the Monitor Team.

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There always seems to be something missing in the draft Training Plan documents submitted by FPD to the DOJ or some precondition to plan approval that was not readily ascertainable from a plain language reading of the decree itself.

From FPD's perspective, the process of Training Plan development and receiving DOJ approval can best be described as two steps forward upon completion of a draft Training Plan and then one step backward upon receipt and review of the comments made by the DOJ, with additional plan development and homework to be done.

By way of example, and solely for the Court's edification, if the language of the Consent Decree requires FPD to paint the police station blue, FPD would include such language in its Training Plan requiring the police station to be painted blue per the Consent Decree's explicit language.

Upon submittal of the Training Plan and review by the DOJ, FPD would then be told to determine what shade of blue we're going to use before we can approve the language in the plan. This is despite the fact that a member of the DOJ team

would be present at Training Committee meetings where the concepts and language needed for the plan's submittal were being formulated and discussed.

choose a shade of blue as the specific color, per the DOJ's request, and include that language in the plan. However, upon the subsequent submittal to the DOJ, the City would then be told to determine what type of paint brushes were going to be used in order to paint the police station blue before the plan could be approved, and then the plan would be sent back to FPD for further development or, quote/unquote, "homework."

THE COURT: Well, it was my understanding part of this homework -- we're carrying this "painting the room blue" analogy a little far, but, you know -- is that some of the training issues the response from the City has been, "Oh, well, we're already complying with this. That room is already blue." And we haven't gone through and figured out exactly where we're going to rely on things that we're doing and where we're going to start new. Right? Isn't that part of the problem?

MR. SELIG: Right. And I think that's where we're -we've reached agreement with the DOJ going forward -- is that
it will be a more collaborative approach from the outset when
we submit these outlines and documents like that to make sure
that the City isn't, you know, wasting limited resources on

something that's ultimately going to be sent back from the DOJ.

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THE COURT: And does the City have a good understanding of what things -- I mean, there's training -- the training that we're still missing is what we call the in-service trainings mostly. I mean, there's a lot of training, different types.

But some of the training, as I understand it, is something that's part of the regular standards or, you know, things that police departments do already, and then there's some things that are additionally. Right? Isn't that it? So part of the issue was getting the City -- have everybody to understand fully, exactly what is already covered by the state standards or other standards that the City already complies with versus what's new. Is that part of the issue that we've had trouble with?

MR. SELIG: That's correct, Your Honor. And that's what we're working on right now as well.

THE COURT: Okay.

MR. SELIG: So I think that everyone now has a clear understanding of next steps and a path forward for the Training Plan.

THE COURT: Okay. Good.

MR. SELIG: So I'll move on to the subject of Consent Decree project planning. As FPD continues its journey of

Consent Decree implementation, they've placed a recent focus on improving the City's website experience to make it easier for citizens and others to navigate and obtain information about the status of Consent Decree compliance.

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FPD recently completed computer server updates that allow for more efficient and voluminous website hosting and is also currently implementing new software to create an interactive dashboard that will allow citizens to more quickly and efficiently obtain information related to the FPD's compliance efforts.

This interactive dashboard will provide real-time updates on FPD's Consent Decree progress, keeping everyone immediately informed of postings and progress. These updates and upgrades will also enhance the user experience with the FPD's Consent Decree policy portal and crime dashboard.

Additionally, FPD will be starting the next round of small group dialogues with the citizens this quarter to obtain input from them with respect to FPD's policies, procedures, and their overall perspective regarding policing within the City of Ferguson. These dialogues have been essential for fostering communication and understanding within our community.

One note for the Court's edification is that the Citizen Review Board has a new member, Azizah Nuriel, who recently completed the necessary privacy, confidentiality, and

investigation training needed for CRB members to actively
participate in reviewing complaints and other functions of the
CRB.

THE COURT: Can you spell the name so the court reporter has get it down?

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MR. SELIG: Yes. The first name, A-z-i-z-a-h, last name Nuriel, N-u-r-i-e-l.

THE COURT: All right. Thank you.

MR. SELIG: Additionally, Mr. Crabel will return from paternity leave on January 13 of this year. FPD is excited to welcome him back to resume his full-time duties as consent decree coordinator while still working in conjunction with Ms. Nicolle Barton as needed.

In conclusion, Your Honor, it's worth stating for the record that, despite not being where many believe FPD should be with its Consent Decree compliance efforts at this stage, FPD is certainly proud of the progress it has made under the decree and the impact that this progress has had on policing within the City of Ferguson.

From FPD's perspective, policing in the
City of Ferguson has completely changed and has been
positively and constitutionally impacted by the City's Consent
Decree compliance efforts.

Back in 2016, when the City began its compliance journey, the concerns being raised by the

Department of Justice, the Monitor, and the public at large regarding FPD's policing tactics were drastically different, grave concerns about the behavior of the FPD officers while interacting with the public, unreasonable uses of force, the alleged inability of FPD to recognize and respect the First Amendment rights of protesters while protesting

Michael Brown's death, allegations of failure to properly log in evidence, writing multiple tickets on the backs of poor Black Ferguson residents, among other concerns.

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Today the concerns being raised by the DOJ largely relate to FPD's speed of Consent Decree compliance and its ability to comply with the mechanical nuts and bolts of the language in the document. Citizen complaints regarding police interactions are nowhere near the levels they were in 2014 through 2018, as the City has averaged less than ten complaints per year in the last four to five years. In 2023 the Citizen Review Board only had five or six complaints to review for the entire year.

There have been multiple audits of FPD's policing procedures and the Court's completed -- by the Monitoring Team as well as a constant flow of documentation and information back and forth between FPD and the Department of Justice related to FPD policies and procedures.

There have also been multiple surveys completed by the Monitor to obtain public opinion regarding the state of

policing within the City of Ferguson. One need only to look to the results of these audits, information exchanges, and surveys to understanding that the state of policing in the City of Ferguson today is vastly improved when compared to where it was almost eight years ago from a substantive standpoint.

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While the City certainly does at times struggle with the nuts and bolts of technical compliance with the specific requirements of the Consent Decree, it should not be lost on the Court nor the public that overall policing in the City of Ferguson has vastly improved since the decree was signed and implementation began.

FPD will continue to work hard to implement constitutional reform per the Consent Decree.

Thank you, Your Honor. That's all the comments that I have for the City.

THE COURT: All right. Ms. Glass, we'll hear from the Department of Justice.

MS. GLASS: Thank you, Your Honor. Good morning. We appreciate this opportunity to update the Court and the public on the status of the City's implementation of the Consent Decree.

We would like to start with noting our appreciation for the hard work and efforts of the City and department staff working on implementation over the last quarter, in particular

to recognize the efforts of Ms. Barton for stepping in to help with the role of the consent decree coordinator while the permanent coordinator was on leave. And we also appreciate the City's initiative in setting up this arrangement to try to make sure there wasn't a complete lapse in coverage for this job.

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And we want to congratulate Chief Hampton on his appointment as city manager. We agree with Council Member Ashby in his observations about Chief Hampton's commitment to the City, and we've seen, in working closely with Chief Hampton in his second stint as interim city manager since last March, his great management skills and also commitment to the Consent Decree implementation. We are grateful and happy to hear that he's in this permanent role as well.

Several things that Mr. Selig said on behalf of the City are not correct, and I'm going to mention those in turn as I go through. But I just at the outset wanted to add to one item, which was on the status of the First Amendment policy. It is correct that that has been forwarded to the Monitor for review and approval. We wanted to explain to the public that this policy will govern, as Mr. Selig said, the police department's response to First Amendment-protected activity.

There is an unresolved issue, which is how to implement the provisions of the decree related to how FPD

interacts with outside law enforcement agencies, and this is a process we have discussed during these hearings before. It's governed by something called the Code 1000 Plan. That issue is not resolved by this policy but is something that will continue to be a subject of discussion.

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THE COURT: And as I understand that -- and I'm going to summarize it and probably make a mistake -- that this 1000 policy or 1000 -- Code 1000 Plan, when there are multiple police officers all responding to one incident or one -- to First Amendment activity related to the same thing -- it's all at the same time but there are multiple agencies being called in because it's necessary because of, you know, the time that -- it certainly was during the time of the protests after Michael Brown's death -- there's arguments of chain of command and who can direct who; right? And that's really what it's about?

MS. GLASS: The Code 1000 asks for the department to make -- or excuse me -- the Consent Decree directs the department to have a -- make good efforts to revise mutual aid agreements with other agencies to ensure, for example, that FPD is notified when other agencies use force in Ferguson.

It has -- it's also -- it also requires FPD to request that other agencies do not use rifle sights to monitor crowds or canines for crowd control and that it has a plan for communicating to all law enforcement agencies the rules in

Ferguson.

Now, Ferguson, of course, cannot dictate what other law enforcement agencies do, and Ferguson needs and wants to be able to rely on the help of other agencies in times of emergency when it needs that assistance. So that is sort of the tension that needs to be worked out. Ferguson has its rules, and the Consent Decree requires it to make efforts to ensure that other agencies follow its rules.

THE COURT: All right. Thank you. Are you all still working on this?

MS. GLASS: Your Honor, we are. We had a meeting scheduled with Chief Doyle in September that he wasn't able to make, and that discussion has not picked up since then.

THE COURT: All right. Go ahead.

MS. GLASS: So, unfortunately, as we usually do, we are expressing concern over the slow pace of implementation over the past quarter. The City has attributed the particular problems of the last quarter in part to the consent decree coordinator going on leave.

We think it is worth mentioning that, although the City did not know the exact date of the leave, it had months of advance notice that this would be happening and that the exact date would be unclear and not known until the last minute. In our view, it should not have been as disruptive as it was.

We agree with Ms. Butler's comments that turnover is a real issue and a barrier to -- excuse me. Staff turnover or gaps in staffing have been a barrier to implementation. And to us, that's a symptom of a pattern we've observed of the City leaning too hard on one or two people to carry much of the load in Consent Decree implementation. We have encouraged the City to shift to a model where multiple people, including supervisors within the police department, have ownership over different aspects of implementation.

So to that end, over the past two quarters we've been emphasizing the need for the department to set a list of short-term and long-term priorities and to set deadlines for when it will achieve those priorities.

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We've also encouraged the City to complete some foundational plans that are required by the Consent Decree to guide implementation, and that's what I'd like to take a few moments to update Your Honor on specifically about its progress on these plans over the past quarter.

The first is the staffing plan. The goal of this plan is to ensure that officers are deployed in a way that enables them to engage with community policing. We agree with the comments of both Ms. Butler and Council Member Ashby that the community is central, and that is really the main thrust of the reforms envisioned of the Consent Decree. But to do it, officers need to be deployed in a manner that they have

time during their shifts to engage in tasks related to community policing.

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But really the core purpose also of the staffing plan is to ensure that there is close and effective supervision of officers. The Monitor's use-of-force audit revealed that supervisors are not catching problems with use-of-force reporting. It could be that part of the issue is that there aren't enough supervisors, but we don't know because the department has not provided a staffing plan that reflects its view of the number of supervisors it needs.

The Monitor has included the staffing plan as a deliverable for the City in every work plan she has written since year three, and the City still has not provided a staffing plan, a final staffing plan, or a timeline for providing one.

The next plan is the Crime Prevention Plan.

Mr. Selig already explained what the purpose of this plan is.

The City had provided drafts of -- under prior leadership for the department, but our understanding from meetings last summer was that the City wanted to start again and to produce a plan that reflected Chief Doyle's vision for how crime prevention should work in the department.

We did receive a document from the department last week. It is just an outline with placeholders for where the substance of the plan will go. And as Mr. Selig mentioned, we

immediately offered to try to expedite feedback on this document by setting up a meeting to provide some technical assistance, but we continue to think that the City should provide a deadline for when it's going to produce a final draft of this plan.

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So there are four plans. I have two more to go over. The next is the Community Policing and Engagement Plan. The purpose of this plan is to ensure -- again, it goes side by side with the Crime Prevention Plan -- that community policing is at the heart of what this police department does. The City did produce a draft of this document last fall. DOJ did not provide comments and said it was satisfied with that draft, just to correct one thing Mr. Selig said. But the Monitor did provide some feedback, and we have been -- on November 6, and we've been waiting for the City to finalize and implement that feedback.

We agree with Council Member Ashby that the community is central to pulling -- community policing is central to pulling the community together, and this plan will hopefully help the department achieve that. We think it should be a high priority to finish this document.

Finally, the Training Plan. Your Honor, the police department still does not have an in-service training program to deliver the training required by the Consent Decree.

Putting a training program in place is crucial in order for

the department to put into practice all of the policies that it has written under the Consent Decree.

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DOJ has provided substantial technical assistance to FPD in this area. The Blue Courage training, PTO, and -- I will correct one thing on the PTO. DOJ was satisfied with the drafts, and they've been waiting -- we've been waiting for months for FPD to finalize them. What's needed is for the department to implement edits from the Training Committee. So that is with the department, not with the DOJ.

In addition, the training on bias-free policing, the cameras, and helping to bring the tactical decision-making training to the department last year, we've talked about the details of a lot of these trainings in other hearings. I wasn't planning to go over them now except to simply say that these many efforts have not -- have been ad hoc, and they have not been effective in getting the department to implement a comprehensive in-service training program as required by the Consent Decree.

The projects are either not complete after years or else they were one-offs, with no plan to replicate. So if a training was done last year -- for example, the tactical decision-making -- there's no plan for something similar this year.

So that's why we have encouraged the City to focus on the Training Plan required by the Consent Decree to explain

how it's going to deliver training required by the Consent Decree.

And it is startling to stand here and to hear the City characterize its efforts here as if it has been trying in good faith to produce a document, only to be told in a way that it could not possibly reasonably have predicted that its efforts missed the mark in some minute or picky way.

Your Honor, the DOJ last provided feedback on a complete draft of the Training Plan on May 6, 2020. And that draft included input from the Monitor subject -- Monitoring Team subject matter expert that the City had not implemented. So where, over the past three years, are these drafts that the City keeps submitting and being told missed the mark?

Now, Ms. Barton, during 2021, multiple times did send unfinished drafts of the Training Plan to the Training Committee for its input and did include DOJ in those communications, but she was not submitting that for final review. In fact, in every email she said "This needs a lot more work." And then when she left her position, those efforts simply stopped, and we haven't even seen a working draft since then.

Here too the Department of Justice has provided substantial technical assistance to the City. Two of our subject matters have produced materials to guide the City on creating a Training Plan, including an outline of a Training

Plan, and yet again we have not seen a complete draft since the one that we commented on in May of 2020.

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The current status is that the City has received technical assistance from the Monitor in how to get started on this, which was to just compile the information about what it's doing now and what it needs to do under the Consent Decree. So that -- and then identify the gaps. So that is the current project. And when that's completed, it will be very helpful to whomever writes the Training Plan.

It's certainly not our preference or requirement that the City wait for years to hire a consent decree coordinator and then have that person write the Training Plan. That was the City's choice to not obtain the expertise it needed to write this plan sooner.

We are very encouraged to hear about the development of hiring a training coordinator. And as Mr. Selig said, this person -- this position requires a particular set of skills. Chief Doyle has described it as something of a unicorn, someone who understands law enforcement tactics but can also write and deliver trainings. And we're hopeful that by waiting and being thoughtful and deliberative and patient in getting the right applicants, that they found the right person. It's our hope that it will be a high-priority item when this person comes on board to work with the Training Committee to write a Training Plan.

We are disappointed by the lack of significant progress in these plans and, frankly, by the City's mischaracterization of its efforts, particularly with regard to the Training Plan, but we're hopeful that the City is saying it now has what it needs and an understanding of next steps in how to get where it needs to be with writing a Training Plan and that it can start actually making some significant progress.

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We raised these -- the concerns expressed here today not directed to any individuals in the room. Again, we know that they are working hard on a difficult task, but rather we want to express a concern that the City needs to commit resources to the department. Supervisors need to have enough time after they take care of the policing required by the City to -- and those obligations to, on top of that, be able to take on projects with Consent Decree implementation. And so to do that, it may be they need more resources or more time in their day or different allocation in order to do what's being asked of them.

That's all I had, Your Honor, unless the Court has other questions.

THE COURT: No. I think you've made that clear. So I think you've covered the things that I expected you to cover here.

So I'll hear from the Monitor next, and then we can

see where we go. All right.

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MS. TIDWELL: Thank you, Judge. I'd like to thank

Council Member -- now-Council Member Ashby and Ms. Butler, who
took time to come here today to share their comments and
concerns as usual. What we heard was valuable insight, and we
appreciate everyone else who came who didn't speak, including
the representatives of the Council and various community
members.

I think Mr. Selig left out Ms. Richmond, who I think is here as well from the court administrator. I thought I saw. So she's here, another City person who wasn't mentioned.

My remarks will be brief. I think the parties have provided a pretty detailed overview of where things stand, both their respective views of where things stand, and so I don't want to delve too much into that.

I do note that the City's work to comply with the provisions of its Camera Footage Sharing policy in the wake of a November 22 critical incident, while we certainly don't hope that similar incidents like that happen in the future, our hope is that the process followed here will prove instructive and that the City will be prepared to fulfill the requirements of that policy more readily in the future, particularly in its engagement of stakeholders like the CRB in making recommendations or determinations about release of footage to the public.

So we're heartened that we did get sort of that process going this time around, but we certainly would hope that, based on the policy's language around timing of these decisions, that we'll be doing it with a bit more haste or more speed in the future.

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We appreciate Ms. Barton's efforts to hold things steady during Mr. Crabel's absence, and certainly look forward to Mr. Crabel's return in the coming week.

We're also looking forward to working with the newly hired training coordinator as training development continues to be the biggest hurdle for the City to overcome before it can realistically accomplish substantial compliance in many Consent Decree areas.

Mr. Selig is right that the hiring of a training coordinator was not a condition precedent to substantial compliance, but the development of a Training Plan was and is.

I believe that the Monitoring Team has been pretty consistent in its expectation of the components of the Training Plan, and one can refer back to our reports or hearing transcripts for confirmation of that. And I hope I join Ms. Glass in hoping that the new training coordinator will make that a priority one in the development of that Training Plan.

I don't want to get into other aspects of, again, as I said, the overview provided by the City and DOJ's response.

I do want to highlight one data point that Mr. Selig cited as evidence of improvement in the City's policing efforts, and that was the decrease in citizen complaints.

I just would note that a decrease in citizen complaints does not necessarily evidence a community that does not have any concerns. It could just as fairly evidence or just as easily evidence a community that has concerns but feels that it would be futile to raise them. And so I think that as the City continues to work with the community and engage the community, as Council Member Ashby said and as Ms. Butler noted as well, I think that we can possibly look at the absence of citizen complaints as evidence of improvement in policing, but I don't think we know that yet. And I just want to make sure that we're not readily sort of jumping to the conclusion that that means that all is well, because there certainly is more work to be done.

Last month, as Ms. Butler mentioned, the Monitoring

Team had the opportunity to host a second virtual town hall to

provide an overview of the last status report. We thanked the

community members who were able to attend and look forward, as

Ms. Butler said, to providing similar updates on a more

frequent and regular basis.

As detailed in the status report, we've identified three areas of the Consent Decree that are ripe for auditing:
Accountability, body-worn cameras, and the use of force. And

that would be the second audit in that area.

We appreciate Gerry Noll, who I think I saw here earlier, of the CRB and the CRB for their thoughtful suggestions as to how best to incorporate the CRB's work into both the use-of-force and accountability audits. I was unable to attend last night's CRB meeting, but I do look forward to working with the CRB and the development of the audit methodologies in those areas.

And then, lastly, Your Honor, a bit of good news.

The Monitoring Team's website is back up; so thank you to

Ms. Caruso and the IT support team at Mintz for their work in rebuilding and improving the website after last year's malware attack. The address for those who don't have it is the same: wwwfergusonmonitor.com.

And unless the Court has questions for me, I will stop there.

THE COURT: I don't believe so. I was going to ask you to say the address again and make sure it was still the same. I didn't know if that had been changed.

MS. TIDWELL: Yeah. Still the same.

THE COURT: I think that's sufficient. I think we sort of know where the issues are that need to keep going.

Mr. Selig, do you wish to make any further statements after having heard the Department and the Monitor?

MR. SELIG: Yes, I'll just make one.

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THE COURT: Okay.

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MR. SELIG: I just wanted to briefly acknowledge that, you know, clearly there has been a disconnect between the City and the DOJ in the past on certain issues, particularly with respect to the Training Plan; but, I mean, the City certainly believes that it has made good faith efforts to comply.

And, most importantly, I think that the City and the DOJ both know next steps on the Training Plan going forward and the best way to get this on track and resolved, you know, as quickly as possible with the limited resources that the City of Ferguson Police Department has.

I also just wanted to briefly mention as well that I certainly agree with Ms. Tidwell that I don't -- the City doesn't mean to imply that a decrease in CRB complaints means that the job is done by any means. And, you know, we're certainly mindful of the concerns that Ms. Tidwell has raised about the difference between a decrease in complaints showing positive policing or showing that people are, you know, apathetic towards making those complaints.

The City is aware of that, and we certainly know that there are steps that the City is going to be taking in the future to continue to comply with the Consent Decree.

And that's all that I have, Your Honor.

THE COURT: All right. Thank you.

You know, this lawsuit is, of course, not like any other lawsuit that I have. Normally in lawsuits lawyers like to stand up and argue about whose fault something is, and I'm always trying to get them to say, well, let's just talk about how to fix it, not figure out who didn't do what they should have done on Monday or Tuesday or whether it happened on a Wednesday or Thursday. How do we solve this problem?

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Although the parties have disagreements about what's gone wrong, it's clear we need these overarching plans. And I do think that at this point I feel much better about the parties' agreement that, you know, where you need to go. And the City has said they know where they need to go, but I do want -- I hope you will continue to work as closely as you can with the Monitor and the Department, especially where the Department has offered its assistance to, you know, get these things moving and moving forward. And so I do think that's important.

I also think one of the things that's important and that we do see here and have throughout this, once we got started in this Consent Decree, you know, after the initial times, but is that people are able to discuss the differences and be civil to one another. I mean, the examples,

Ms. Butler, Mr. Ashby here today, certainly I agree that you all have done that, and I hope that people in the community can do that because that's something that is a little scarce

in these days in sort of our world sometimes. But I think the lawyers are working hard with one another to try to resolve these differences and doing so without, you know, too much getting annoyed at one another or sniping.

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And I'm glad to hear that the community is doing the same thing. It's really important. And I don't have any doubt that everyone here wants the best for this and everyone wants the goals of the Consent Decree to be met. Yeah, there's a lot to it, but one of the things that's so important to make sure that we don't fall back into the old ways is that we have the policies and that we have -- whether it's Ferguson has the policies and has the plans and ways to know if you're falling back into the old ways. And I know everybody is very busy, but it is a matter of making sure that we set priorities and that those are followed through with.

And so with that said, I will just say I continue to be optimistic here. I think everybody knows what we need to buckle down and get to, and so that's what we'll do.

We will have another public meeting in approximately three months. I'll try to get the order out right after I talk to the lawyers about it and we pick a date. In early February we'll send out an order.

But in the meantime, I know the parties and the City are going to continue working hard on this. And I want to thank the public. The next quarterly meeting, as I said,

would be one without public comment, but we'll then have public comment at the one after that.

So thank you all for coming here today. I appreciate it. And as I mentioned to you all earlier, I do want to just see the lawyers briefly in chambers after this just to make sure we're all on the same page again.

So thank you all very much for coming, and this hearing is in recess.

(PROCEEDINGS CONCLUDED AT 11:11 AM.)

CERTIFICATE

I, Shannon L. White, Registered Merit Reporter and
Certified Realtime Reporter, hereby certify that I am a duly
appointed Official Court Reporter of the United States
District Court for the Eastern District of Missouri.

I further certify that the foregoing is a true and accurate transcript of the proceedings held in the above-entitled case and that said transcript is a true and correct transcription of my stenographic notes.

I further certify that this transcript contains pages 1 through 47 inclusive and that this reporter takes no responsibility for missing or damaged pages of this transcript when same transcript is copied by any party other than this reporter.

Dated at St. Louis, Missouri, this 12th day of January, 2024.

/s/Shannon L White /s/Shannon L. White Shannon L. White, CRR, RMR, CCR, CSR Official Court Reporter