UNITED STATES DISTRICT COURT EASTERN DISTRICT OF MISSOURI EASTERN DIVISION

UNITED STATES OF AMERICA,)
Plaintiff,)
v.) No. 4:16-CV-180-CDP
CITY OF FERGUSON, MISSOURI,)
Defendant.)

STATUS CONFERENCE

BEFORE THE HONORABLE CATHERINE D. PERRY UNITED STATES DISTRICT JUDGE

MAY 11, 2022

APPEARANCES:

Independent Monitor: Natashia Tidwell, Esq.

SAUL EWING ARNSTEIN & LEHR LLP

For Plaintiff: Nancy Glass, Esq.

Charles Wesley Hart, Jr., Esq.

UNITED STATES DEPARTMENT OF JUSTICE

For Defendant: Aarnarian (Apollo) D. Carey, Esq.

LEWIS RICE LLC

REPORTED BY: REAGAN A. FIORINO, RMR, CRR, CSR, CRC, CCR

Official Court Reporter

United States District Court

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PROCEEDINGS RECORDED BY MECHANICAL STENOGRAPHY PRODUCED BY COURT REPORTER COMPUTER-AIDED TRANSCRIPTION

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MAY 11, 2022

2 (The proceedings commenced at 10:02 a.m.)

THE COURT: We are here in the case of the United States of America versus the City of Ferguson,

Case No. 4:16-CV-180. And we are here for a status hearing on the consent decree progress. I'm very pleased to see citizens here. Some of you I know are council members and others, and I really appreciate your being here. This is the first in-person hearing we have had in almost three years. And so we really -- I am really glad to see you all. And hope we will be able to continue it.

If you wish to keep masks on, that's perfectly fine, of course. Masks are optional, as far as I'm running the court these days. But if anyone is uncomfortable, please feel free to spread out in the courtroom and wear a mask if you think that would be better.

So let me start by asking the lawyers to identify themselves for the record. Would counsel for the Department of Justice please identify yourselves.

MS. GLASS: Good morning, Your Honor. I'm Nancy
Glass with the Department of Justice, joined by my colleague,
Charles Hart.

THE COURT: All right. Ms. Glass and Mr. Hart. And then for the city.

MR. CAREY: Good morning, Your Honor. Apollo Carey

Status Conference - 5/11/2022 Statement by the Court

1 for the City of Ferguson. 2 THE COURT: All right. And you have with you at 3 counsel table -- would you go ahead and introduce her? 4 Absolutely. We have Ms. Nicolle Barton, MR. CAREY: 5 who is our consent decree coordinator, who will be making part 6 of our presentation today. 7 THE COURT: Right. You will be hearing -- there 8 will be other people speaking, too, but you will be hearing 9 from her. 10 And for the monitor, Ms. Tidwell. 11 MS. TIDWELL: Good morning, Your Honor. Natashia 12 Tidwell for the monitoring team. 13 THE COURT: All right. Thank you. 14 We also have members of the monitoring team who are 15 sitting here in the jury box, some of them very new -- one of 16

them at least, so very new. And so that's -- actually two of them are very new. So that's very good. We are pleased to have them here with us.

We do have a process where we are going to allow public comment. I know there are three people who did sign up to speak. We had a little confusion about our sign-up sheet order, but if there's other people who wish to speak after these three speak, we will allow them to do that.

What you want to do is we will have this light And so when the green light is on, you can start

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talking. And then it's five minutes per person. So when there's one minute left, the yellow light will come on. When your five minutes is up, the red light will come on.

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We don't usually use this system in district court. It's usually something they use in the Court of Appeals. So if we mess it up, please bear with us.

All right. So with that said, I will say that even though we haven't had any in-person meetings, as you all know, we have had virtual status hearings where we did have members of the public listening.

Also, today's proceeding is available on our YouTube channel. It's been streamed live. I would remind anyone who is streaming the YouTube channel that any recording -- and also those of you here in public -- that any recording of any sort, no photography or recording of any court proceedings are allowed under rules set by the United States court system.

So but it is -- I welcome anyone who may be listening on the YouTube channel as well.

So even though we haven't had a personal meeting, there's been a lot happening. I hope you have seen the report that was filed by the monitor in February, I guess, that was pretty comprehensive about some things that have been going on. And I do have a regular telephone conference with the lawyers and the monitor once a month so that I keep informed of issues that are coming up in between these hearings.

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I'm pleased that progress is being made. There are a lot of challenges. We are going to hear about some of those here today, but I also think there's been a lot of progress and I just want everyone to know that even though we've had the pandemic, we've had trouble meeting in person, that things were able to still continue.

And, frankly, I think the city came up with some innovative ways to be able to still reach out to people even though they didn't have the ability of having some of the live events that they had planned.

So with that said, we will hear from the members of the public first and then we will hear from the parties to the case. So the first person I have is Ms. Burrow who is -- let's see if I get this right. I actually wrote it down so I wouldn't forget -- Ward 2 council member. Right?

So if you'll step up to the lectern, we will hear anything you wish to say. I appreciate your speaking.

MS. TONI BURROW: Good morning, Judge Perry. I'm glad to be here.

You are retired now; correct?

THE COURT: I'm not -- well, actually, this is a weird thing about being a federal judge. Technically I'm retired, but that doesn't really mean I'm not working. So I tell people I'm semiretired because I am working part time, and I will continue doing that as long as I am physically and

1 mentally able, which I hope will be a few more years. 2 Well, very good. MS. TONI BURROW: 3 THE COURT: And I will keep this case as long as I'm 4 here. 5 MS. TONI BURROW: Well, thank you so much. I just 6 have this one thing to ask you and I've asked before. 7 I'm interested in being allowed to be present on 8 those monthly meetings. I do think that I'm capable of 9 understanding what is being said. I kind of think that there 10 should be somebody from the council in those meetings, and I 11 have not really gotten a clear understanding of why I have not 12 been allowed to be on those phone calls. 13 Can I get an answer back from you on that? 14 THE COURT: Yeah. I will talk to the parties and 15 everyone about it and we'll see. That's the only answer I can 16 give you at this time. 17 MS. TONI BURROW: That's okay. 18 THE COURT: But I appreciate your requesting it and 19 we can see what we do. We have various people come on from 2.0 time to time, depending on what we are going to talk about. 21 So I will talk to everyone. At our next time we have our 22 meeting, I will talk to the lawyers and the monitor and then 2.3 we will see what we can do. 24 MS. TONI BURROW: I would appreciate that.

I do want to let you know from the very beginning I

was on the task force for the CRB. I am the liaison for the 1 2 CRB; so therefore I have the knowledge of everything from the 3 very beginning to up to yesterday when we spoke with that. So 4 if that gives you some more information about my 5 qualifications. 6 I appreciate that. I'm a retiree myself so you 7 enjoy. 8 THE COURT: Yeah. And so you were at the meetings 9 yesterday that were with the monitor -- or with the city and 10 the Department of Justice, I think, and the monitor? 11 MS. TONI BURROW: NO12 THE COURT: I don't know who was at the meeting 13 yesterday entirely. The CRB meeting? 14 MS. TONI BURROW: No. I was speaking with those to 15 let them know, the board members, that I was going to make 16 this request. 17 THE COURT: Oh, okay. I understand now. 18 MS. TONI BURROW: Yes. So they are very interested 19 in my being at those phone calls as well. So I'm making sure 2.0 I talked with the chairman, the president of the CRB, to see 21 if they were still wanting me to do that and they do. 22 Okay. Well, I will talk to them. THE COURT: 2.3 know one of the concerns we have had in the past is everybody 24 keeping their own hats on in various areas. And since you are

a council member, that's one hat, you know, doing different

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1 things. But I will talk to everyone and we will see what we 2 can do. 3 MS. TONI BURROW: I sure appreciate that. 4 you. Have the rest of a wonderful day. 5 THE COURT: Thank you. 6 See, she didn't get close to her five minutes. 7 That's good. 8 Okav. Shirley Emerson. You may proceed. 9 MS. SHIRLEY EMERSON: Good morning, Judge Perry. 10 I'm Shirley Emerson, and I'm a field instructor for Washington 11 University, Brown School of Social Work. I supervise 12 practicum students in Ferguson, and I also live in Ferguson in 13 the first ward. 14 And so what I'm here this morning for is to give you 15 an update on where the school is in terms of our initiative 16 with the City of Ferguson with working with the residents in 17 the City of Ferguson. 18 And so when we were here before, we talked about the funding of a social worker and that funding would be in 19 2.0 thirds, where the school would pay a third, the City of 21 Ferguson would pay a third and then there would be a third 22 paid from a grant. That was proposed several years ago under 2.3 Dean Mary McKay. 24 But since then, Dean McKay has moved on and been

promoted to another position. So as of today, the current,

1 the interim dean I should say, is reviewing that proposal, but 2 a decision on it as to whether the school will be able to 3 continue with the promise of paying is still pending. 4 Regarding the initiative that we have started in 5 terms of working with the various apartment complexes, this 6 period since the last meeting, we have expanded that 7 initiative, and so we are now working with Adopt-a-Block in 8 Ferguson. And we are looking to be in the Oakmont Apartments 9 with the same initiative that we had started with the former 10 Canfield Green Apartments. 11 And so to remind you, this is an initiative where 12 students will live, ultimately they will live rent free in 13 exchange for providing direct consultation -- consulting as 14 well as community organizing in the community. Right now we 15 are working to put the pieces together and are hoping that we 16 will be able to start this project in the fall. 17 Thank you. 18 **THE COURT:** So in the -- so you are hoping in the 19 fall that you will have students in each of the complexes? 2.0 You hope? 21 MS. SHIRLEY EMERSON: Yes, uh-huh. 22 THE COURT: Those two at least? 23 MS. SHIRLEY EMERSON: Yes. And I should say that we 24 were delayed somewhat because of COVID.

THE COURT: Right.

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MS. SHIRLEY EMERSON: And that a lot of the students in the previous semesters were staying at home and doing online, but we expect that more of them will return to school in the fall.

And so it's a process, in terms of getting the students into those facilities to actually live there. So initially it starts out where the students are working in the community. And as that community relationship between them and the residents builds and then, you know, they will be moved into the community to actually live there.

And in exchange, as I said, they will be providing those services. They will also be working in tandem with other practicum students that are assigned to Ferguson. They will be working with the city government leaders, as well as other organizations.

THE COURT: Yeah. And so these -- these students are doing this as part of their social work, their MSW degree. And part of what's required is a certain number of hours of practicum; correct?

MS. SHIRLEY EMERSON: Yes. The practicum students, yes.

The students that will move into the community will not necessarily be practicum students, but they will be graduate students from the Brown School working on social and economic development.

THE COURT: All right. Thank you very much. I appreciate that update.

MS. SHIRLEY EMERSON: Thank you.

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THE COURT: All right. And then Ms. Lipka, Council Member Lipka.

MS. LINDA LIPKA: Good morning. This is the first time I've ever taken the opportunity to speak before you, and so I am just going to go from my gut.

I have been a citizen of Ferguson for over 55 years. And I have been on city council for six years. And I have just been re-elected to my final three-year term. That being said, I was part of the interview process when we interviewed the various monitor teams.

When we hired a monitor team, the gentleman who was in charge had a full staff. That staff promised us many things as a community. That staff promised us door-to-door surveys, multiple town halls, mailings that went out, opportunities for office time each and every month. None of those things happened. None. In the first year.

Not only did that not happen, that particular lead of the monitor team did not pay his monitor team but still accepted the finances from us. So in my vernacular, that's embezzlement. It's a strong word and some people may disagree, but when you pay \$350,000 for services you do not receive, something is wrong.

When they then sat down, redesigned themselves and put Ms. Tidwell in charge, all of the -- we were assured that all of the original promises were still intact. Again, they were not.

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We have, from the outside looking in, seen absolutely nothing that has truly moved us forward, in my opinion strictly only, from the monitor team. In the last six years, we have paid a little over \$2 million. We have gotten about, generously speaking, a year's worth of service. So if you want to take the 350 we lost and the 350 for a year's worth of service, we are owed a refund.

And right now one of the main components of us moving forward in the consent decree is to have a competitive salary base for our staff in the police department. Chief McCall has done everything in his power, with his resources and his staffing, to answer the demands of this consent decree over the last six years.

Not only that, but in the last six years, we have also had a situation where there was no assistance whatsoever and Chief McCall, who was at the time a captain, Captain Dilworth and others on our team were self-teaching themselves how to answer the call of this consent decree, until we had the God blessing of Nicolle Bartlett [sic] showing up.

Once she got onboard we were able to move forward with a Mach speed in comparison to where we were. Again, none

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of this was from the input from the monitor team. This was the input from the team in Ferguson, Missouri. It was the input from people like Shirley Emerson, who just presented her program, the CRB, the NPSC. It was input from those people who were committed to our community.

We are now in a position where our brand-new city manager, who, by the way, is another godsend, has been working diligently in negotiations with our police union and our fire union. And these people deserve more pay. We all know that.

We would be able to do that properly and answer the demands of the consent decree and the DOJ in regards to moving our police officers' salaries into a competitive strategy if we did not have a \$350,000 payment. Right now, if we did not have that payment, we could legitimately answer the salary call to our police officers.

My request to you, Judge, is that you take into consideration the last six years the sincere dedication of each and every person in city staff, each and every person on the police department, and you look at what we have contributed for the smallest city that has ever received a consent decree from the DOJ in the history of their consent decrees and the largest consent decree ever given to any city.

Take all of that into consideration. Give us some credit for what we have accomplished with our very stringent parameters and let's sit down and renegotiate this.

I think that with Nicolle and with the work we are doing now, we can answer the DOJ's demands. We can answer the consent decree and we can get to the end of it. And we can pay our police officers and our staff that are working on this the proper amounts to move us forward and make us the example of the United States that we are intended to be in our community policing if we would take out the middleman. Because the middleman is bankrupting us and doing absolutely nothing in return and they have not once met their contract they originally signed with us.

Thank you.

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THE COURT: All right. Thank you. I do think -- no, you can be seated. It's okay. Thank you very much for your comments.

I do think it's important that people understand there is a role of the monitor and a role of the city and those are different roles. And to actually perform under the consent decree is the job of the city. And the monitor is there for other reasons, including assisting me and reporting back to me on what's going on and also measuring progress and providing assistance where required.

But they are not the ones who are doing the work.

You all are. And you are doing a lot of work. We understand
that. The request to -- I think what you are really saying is
let's not have a monitor anymore, just let us do it. That is

something that is a legal question that would have to come from the lawyers and from the Department of Justice. There would be debates over that. Okay. And that's something that I will consider any reasonable request.

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But I will say that I believe the monitor has provided very real service. And I know you may not think so because she's not doing the work you — that the city needs to do. But she's doing a lot of work. The team has done a great deal. And they have provided a ton of assistance on a lot of different topics, including all the policies and understanding, you know, what is required under the law and the consent decree that the city signed.

And I think everyone up here -- Mr. Carey, the Department of Justice and Ms. Tidwell and her team -- have done a very good job and have worked very hard on it.

But I understand your point. That's also something I can talk to the parties about. And I will let them address your points a little more directly.

So with that said, was there any member of the public who did not have a chance to sign up who wishes to speak?

All right. Thank you all for being here then.

Mr. Carey, I will ask you to -- and if you will introduce your city officials, the way you normally do, who are here as well as I know Ms. Barton is going to speak.

MR. CAREY: Sure. Thank you. Thank you, Your Honor. I appreciate that.

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Yeah, I feel like I have sort of the easiest job amongst the parties now since Ms. Barton is here today. But I will start off by introducing the city officials that are here. And I also actually want to make a comment to sort of follow up on what was just mentioned by Councilwoman Lipka.

Obviously you have seen -- you have heard from Councilwoman Lipka. And you've heard from Burrow,

Councilwoman Burrow, who is here. Behind those two sitting is

Councilwoman Heather Robinett. And then behind Councilwoman

Heather Robinett is our newest councilman, Mr. Mike Palmer, in the neon yellow shirt there.

And we also have, sort of to your left, Councilwoman Naquittia Noah, who is in the back behind Ms. Shirley there.

And then our mayor, Ella Jones, is here with us.

Of course sitting next to her, you have met Eric Osterberg, who is our city manager. And sitting next to Mr. Osterberg is Frank McCall, our police chief. And next to Councilwoman Burrow is Tanya Webber, our court administrator. I know you didn't meet her back in chambers, but she was out in the courtroom waiting for us to come out.

Next to Tanya Webber is Lieutenant Tim Harris, who is a member of our command staff for FPD. And then also Shahidah Siraaj, who is, I believe, the chief's assistant and

she's here as well.

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So I don't think I missed anybody from the city.

THE COURT: All right. That's great. Well, I appreciate that we have so many people from the city here.

MR. CAREY: Yeah. And so one thing I did want to sort of just clarify before I turn the floor over to

Ms. Barton to give you the detailed update, following up on

Councilwoman Lipka's presentation here to you today.

You know, in defense of the city and the council in general, you mentioned, Your Honor, that there are roles under the consent decree. You know, the city has a role; the Department of Justice has a role; and the monitoring team has a role.

At the initial outset of the monitoring process, I think what you're hearing, the passion that you hear from Councilwoman Lipka is the fact that there were some confusion as to what those roles were supposed to be. Right? In particular, in negotiating the contract with the initial monitoring team, there were promises made of technical assistance and things of this nature that the city didn't have that they thought by hiring the monitoring team that that work had been done or that that work would be done by the monitoring team.

And so some of the maybe misconceptions or some of the -- well, I won't even say "misconceptions" but maybe some

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of the perception of the council folks that come before you -and I applaud Ms. Lipka for doing it because she's not the
only one who feels that way, but she is just the one brave
enough to come up and say it.

You know, some of the perceptions that the city has now are in relation to the fact that there was simply confusion about what the role -- and of course the city was brand new to -- the city had never negotiated a consent decree before so didn't really have much experience about that.

But I can tell you, you know, just recently as last year there was sort of a follow-up done at the level of the Attorney General's Office where folks from the Attorney General's Office reached out to the city and other cities who are in consent decrees to sort of get some follow-up and feedback about the thoughts about entering into a consent decree and what could have been done better and that, you know, kind of thing.

And this issue of the monitoring team and the roles of monitoring team, I know we brought that up to the department — to the Attorney General's Office to basically echo the city's perspective about there being confusion as to the roles and we thought we were getting this when we hired a monitoring team and we didn't get it.

So I think the passion you are seeing and the comments being made all stem from that interaction and maybe

that misunderstanding about what the roles were going to be. 1 2 The city thought one thing and maybe the monitoring team had 3 another thing. 4 And then the last point I will make is there's been 5 some talk, I think, about at least engaging in that process 6 with the United States Attorney General's Office. 7 been some talk about some evolution of the role of the 8 monitor. And I think in the AG's memo and opinion that they 9 issued after they, you know, had done the survey, there was 10 some talk about clarifying the role of the monitor so that 11 cities that do enter into consent decrees have a better 12 understanding of what their role is supposed to be versus what 13 the monitoring team's role is supposed to be. 14 So I just wanted to, you know, make sure that the 15 Court understood where those comments were coming from and 16 also to, you know, really, really applaud Ms. Lipka for 17 getting up and saying that because she's not the only one who 18 feels that way about that. 19 THE COURT: No, I appreciate that very much. 2.0 MR. CAREY: What I'll do now -- unless you have any 21 questions about what I just said. 22 I don't think so. Not now. THE COURT: 23 MR. CAREY: I will turn it over to Ms. Barton for 24 the detailed update.

MS. NICOLLE BARTON: Good morning.

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Thank you, Your

Honor, for allowing me to give you a presentation and an update on the progress of the consent decree during this quarter.

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First I want to give you an update about community policing and engagement events and activities. We actually had three events in the month of April. We attended a Youth and Government Summit on Friday, April 22, in which our local high schools attended by learning local government and the importance of voting.

FPD also participated in a neighborhood cleanup in Ward 3 on April 29th that was sponsored by Boys to Mentors.

We had a "Balling With a Cop" event on April 30th in which FPD members and other members of other local police departments participated by playing basketball with our youth. And afterwards we had a monitoring event with our youth and BBO with the kids.

A BBQ is also planned for May 14th sponsored by Adopt-a-Block. The FPD will attend and engage with members of the community. Please join us this Saturday from noon to 3:00 p.m. at Northwinds Estates in Ferguson. Don't forget to bring your mask.

In addition, the parties will be meeting this month to discuss some potential new dates to begin our third series of small group dialogues. We also plan to poll community members that have already signed up to participate in these

dialogues to see if there's interest in meeting via in person instead of a Zoom. So we want to poll those people that have already signed up.

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And any community members who wish to sign up, the sign-up sheet is still located on the city's website. Please feel free to log in and sign up. But we want to poll and see if members of the community would like to start meeting back in person. If not, we will continue those dialogues via Zoom.

Once we have completed the series of dialogues, we will incorporate our community voices into our community policing and engagement plan.

If you remember, both the MPSC and the CRB formed a community engagement subcommittee so that we can work on this plan together and COVID didn't stop us. We continued to meet biweekly to work on this plan for eight months. And we did turn in a draft plan to the parties, but when we started the series of dialogues, we decided that we wanted to see what the themes were that came out of the dialogues and see if we wanted to roll in those themes into our community policing and engagement plan.

So we will meet back with our volunteer community engagement subcommittees from the NPSC and the CRB for any additional input and then circulate the draft plan back to the parties for a final version.

Next I wanted to provide you an update regarding

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policies and training. During this quarter we finalized our bias-free policing policy and we finalized the first draft of our fair-and-impartial policing training. We were so happy to work with students from our Ferguson-Florissant School District to gain their feedback and input on both the policy and the training.

This training incorporated community feedback from our teach-back sessions in February of last year and was shaped by input received for the policy including our youth survey.

This will be a two-day training and we will begin rolling this training out to the department in June. This will be FPD's first in-service training. We plan to encourage continued community participation and feedback into this training program for the next year's annual training program.

We will open dates later in this year for community members to participate in the teach-back sessions of this training to gain their valuable input and suggestions.

You also might remember that we have been meeting for several months via Zoom to work on our PTO training. In March of this year we received permission for Rob Davis, who is the subject matter expert from the DOJ, to come in person to Ferguson for four days. And members of FPD, including Lieutenant Harris, Officer Richardson, Officer Hank and myself, worked diligently with Rob Davis on developing lesson

plans and training material for our Police Training Officer program.

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Pursuant to paragraph 52 of the consent decree, I am now working with volunteer community members of the training committee to review the lesson plans, the PowerPoint presentations and curricula for consistency, quality and compliance. Our group will meet this month again to follow up on the work being reviewed. We hope to have this in-service training ready for review and approval by the parties sometime in June.

In addition, we are also working with Rob Davis on our body-worn and in-car camera training since those policies have been finalized as well. This training will be ready for review for the parties by the end of this month.

During this quarter, we finalized the strip and cavity search general order and the search form that incorporated public comment.

And as you may recall, during the last quarter we finalized our First Amendment policy right to observe and record, and we are currently working on the roll call training for this policy, and we hope to have this rolled out by the end of May.

In addition, we are working with the parties on the First Amendment public protest policy. This policy will go back out for a second round of community input by the first

week of August.

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Finally, we will begin our annual review of policies. We will work with a team comprised of patrol staff and command staff to review the policies along with best practice standards in the relevant area and current law. We will identify any deficiencies in those policies and revise them as necessary.

As each policy is reviewed and revised, we will notify the community, highlight any language changes and ask for community input on those policies as well. We will continue this process throughout the year.

I wanted to provide you an update on data with Benchmark. During this quarter we have been working with Benchmark Analytics on our accountability module. We are working with them to customize our internal investigations and our citizen complaint investigation tracking system. This is an important module that will also include early intervention systems and warnings as well as performance evaluations and promotions.

I've actually had the opportunity to work directly with our civilian review board on this process to gain their feedback and suggestions as we are developing the citizen complaint tracking system.

Regarding recruitment, since the last status update, we have hired two additional FPD officers. In addition, FPD

staff recruiters have attended Lincoln University's police academy to recruit new officers, and we are regularly attending all regional police academies to recruit new staff as well.

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To give you an update on officer health and wellness, during this quarter, myself and other staff attended Critical Incident Stress Management training with the Greater St. Louis Region CISM Association. This training was developed in our region to provide education and a specific form of crisis intervention. This team is comprised of our local law enforcement agencies, EMS professionals, firefighters, nurses and chaplains and other mental health professionals.

We received an initial training on debriefing, defusing, one-on-one interventions, on-scene support and education and stress reactions and stress management techniques. We plan to meet with this team in the near future to look into the benefits of starting our own peer support team at Ferguson PD. We will be utilizing this program for critical incidents and stress in the meantime.

I just wanted to take this opportunity to also thank all of our volunteer members in the community who work with us on so many different levels — members of the MPSC, members of the Civilian Review Board, our training committee members and our citizens who volunteer to sit in on our police hiring

panels. We couldn't do this work without our dedicated members of our community.

And thank you again, Judge, for allowing me to present to you this morning.

(Applause.)

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THE COURT: Yeah. And I will say, I think everybody here appreciates very much the work you have done, Ms. Barton. It has made a huge difference. Ms. Lipka is applauding, but I join her in that. You have done a great job, and I appreciate it. And I appreciate -- and Mr. Carey has graciously let you do the talking on these things instead of his -- although I will tell you that he's -- I've had occasion when he has read me the reports you left behind and he did okay. He did all right.

Okay. From the Department of Justice, yes, Ms. Glass.

MS. GLASS: Good morning, Your Honor. Thank you for this opportunity to brief the Court and the public on progress in implementing the consent decree. It was very helpful for all of us to get together in person for the first time in more than two years yesterday and talk about some big-picture issues and progress, as well as discussing some of the smaller details as well.

And as Ms. Barton's presentation made clear, and as the Court has recognized, her involvement and leadership and

implementation has really been integral to the process --1 2 Can you pull the microphone closer to THE COURT: 3 you? 4 MS. GLASS: Thank you, your Honor. 5 -- process that's being made. 6 She gave such a comprehensive overview that I only 7 have a few things to add. But I did want to thank council members Lipka and Burrow and Ms. Emerson for their comments 8 9 and to try to address council member Lipka's comments, at 10 least in part. 11 And to say we thank all of those attending this 12 hearing and commenting on their engagement and their feedback, 13 and it really is so important to making sure we get this 14 right, and we do very much appreciate their perspectives. 15 I think, fundamentally, the issue with the 16 monitoring team is that their role is to monitor compliance. 17 They are not here as -- and I would agree with the way 18 Mr. Carey put this -- to do the work of implementation but to 19 monitor whether the city is doing it. They certainly can 2.0 offer technical assistance along the way. 21 And they -- as I go through my comments, I'm going 22 to try to highlight some of the work the monitoring team has 23 done. Some of it is behind the scenes and may not be as 24 apparent to the public, but they are leading us all and

playing a very important role in making sure that the city is

implementing the consent decree.

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The areas I wanted to emphasize demonstrate the progress that the city is making in moving toward the next phase in compliance and they are training and auditing.

So on training, now that, for the most part, the critical policies required by the consent decree have been completed, the next task is to train the department and make sure that these policies are brought to life and become part of the everyday operations of the department.

The first stage in this is after a new policy is completed and approved is to give a roll call training. As the Court knows, this is a simple briefing that tells the department what changes were made so that the policy can come into effect and so that the department can be held responsible and accountable under the new policy.

But the roll call trainings are not a replacement for a comprehensive, in-service training program. That's where we expect that officers will get scenario-based and other hands-on learning activities to practice the skills required by these policies to make sure they become part of their day-to-day operations.

The DOJ recognizes what a heavy lift implementing an in-service training program of the caliber required by the consent decree is for any department but especially for a smaller department with Ferguson with limited resources;

therefore, the DOJ has been really going the extra mile in trying to support the city and bring resources to this project of developing an in-service training program.

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As Ms. Barton mentioned the bias-free policing training, that was the initiative of DOJ through a connection from our team to another jurisdiction under -- that had developed a really strong training under a consent decree process. And we wanted to have that jurisdiction share its resources and suggested that they might do this with Ferguson. They were happy to. And that was how the training was brought to Ferguson.

Another example is the PTO training Ms. Barton mentioned. And I wanted, for the public, to just say a word about this training. It stands for the Police Training Officer program. And some would say this is one of the most important trainings that a police department does. When new recruits come out of the academy, they're not just put on the streets. They are put under one-on-one leadership of an experienced officer called a "Police Training Officer."

And that person, over the course of many weeks, supervises them, mentors them, evaluates them and teaches them how to translate their lessons from the academy into the daily work of being a patrol officer. So it's really a crucial set of tasks, and it's important for a department to have enough PTOs to fill this role and that the PTOs be the right people,

highly qualified and trained in their important responsibilities.

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So it was Ferguson that identified the need, the urgent need for this training, given all the efforts they have made in staffing and asked for our help. And given the importance of this training and the department's need for assistance, we offered our subject-matter expert to help them write it.

During this process, as Ms. Barton mentioned, FPD staff members were involved in sitting in the room and writing out the lesson plans and PowerPoints that will make up this training. We think this serves two purposes. We hope it serves two purposes.

One is to get the work done and get the training written, but another is to build the department's internal capacity and to share technical assistance so that the FPD training team can see the -- learn from our expert and see the aspects of how a training is put together and hopefully apply those skills to the next training that they develop.

Of course for these efforts to be sustainable and for FPD to achieve the goal of implementing an in-service training program, it needs to be not to Ms. Barton leading these goals, leading these efforts. She is doing an admirable job, but I think we would all agree this wasn't what she was hired to do. And it is important for the city to hire a

supervisor who will have training development as part of their responsibilities.

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And we do want to underscore that when the city makes that hire, it's very important for the person who comes into the role to come to the position already with some understanding of how a training is developed and delivered in order to be able to fulfill this role. We think it would be important and difficult for them to lead the training director role unless they actually had experience in these areas.

As I said, I also wanted to talk about the audit because I think it reflects the next level of -- next stage in the city's compliance with the consent decree. And that is to say the policies are in place now -- a third party needs to take a look and see, evaluate the police department's compliance with its new policies. And that's where Ms. Tidwell and the monitoring team role really comes into play.

Since we were last in front of this Court in a status hearing, Ms. Tidwell completed the audit of the -- first phase of the audit of the use-of-force policy, and we are grateful, again, to Ms. Barton for all her work in gathering and coordinating that effort.

This was the first -- the monitor's first audit of the police department's compliance under the consent decree. So this was really a significant step.

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After the audit was complete, we had a meeting with the DOJ, the monitoring team and the police department to discuss some training needs that we identified from some of the incidents under review. Chief McCall was very receptive to our feedback and we together talked about how some of the issues could benefit from training.

These were in the areas of deescalation, compliance with the Fourth Amendment and supervision. So we look forward to working with the city to find resources and turn to those trainings next. We also look forward to seeing the next phase of the use-of-force audit.

The end goal here, of course, is for the police department to operationalize community policing, make it part of the everyday work of the department. To do that it needs a -- it needs the leaders in the department, such as the training director. It also needs, at a bare minimum, a number of officers available on the street to do -- keep the city safe and to engage in all the tasks that together comprise community policing.

We are glad to hear about the efforts the city is making in hiring. Of course offering competitive salaries is part of that equation, and we continue to have a dialogue with the city about how to meet that goal.

Hereto, as far as bringing community policing to life and the department's work, the monitor and the monitoring

1	team experts have been very important Kim Norwood in giving
2	feedback on the bias-free policing policy and the training,
3	and Dr. Anderson in implementing the community dialogue and in
4	the community survey.
5	So that's all to say that while the monitor's main
6	role is to monitor compliance, we the monitor is also
7	sharing, in very important ways, technical expertise with the
8	department.
9	Unless the Court has any questions, those were all
10	my comments this morning.
11	THE COURT: I don't think I have any questions at
12	this time. Thank you, Ms. Glass.
13	MS. GLASS: Thank you, Your Honor.
14	THE COURT: All right. Ms. Tidwell, I will hear
15	from you with the monitor's report.
16	MS. TIDWELL: Good morning, Your Honor.
17	First, just let me say how good it feels to return
18	to some semblance of normalcy after more than two years of not
19	being here in person.
20	I just wanted to open by just saying I can't speak
21	to what was promised by my predecessor. And I appreciate Your
22	Honor and Ms. Glass speaking to the respective roles of the
23	monitor and the parties with regards to the consent decree.
24	I will say with regards to funding, as the Court
25	knows, the city and the Department of Justice agreed to a

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five-year cap on monitoring fees in the amount of \$1.5 million which the monitoring team did not exceed or even reach by the end of year five. So I just want to make that clarification for the record.

I want to thank the community members and council members for their patience and support for the police department's efforts during this time. Although, to its credit, the city was able to make significant progress during the pandemic and all of the virtual operations that stemmed from it. There's no question that the pandemic had a considerable impact on implementation of the consent decree reforms.

Similarly, as we discussed before and has been raised here, staffing levels and allocation of resources in support of public safety generally and consent decree implementation specifically will need to improve in order for the city to establish both a robust community policing program and to move through the other aspects of implementation as Ms. Glass just laid out.

Hopefully with this additional technical assistance from the Department of Justice and the efforts of Ms. Barton and Chief McCall in hiring and recruiting, the city will begin to move into substantial compliance, and the monitoring team will be here to audit compliance and to provide technical assistance to get them where they need to be.

Providing additional support for Ms. Barton's work as consent decree coordinator, we've mentioned many times the need for dedicated community engagement and training coordinators and directors.

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It was great to hear from Ms. Emerson about the Brown School's work in the city's housing complexes, and we look forward to hearing more about it and offering any support that we can.

Yesterday the monitoring team and the parties were able to resume our practice of site visit meetings. And the energy, enthusiasm and free exchange of ideas could not be duplicated in a virtual space, so I hope that we can build upon this momentum and continue in-person activities in the coming months.

members who have joined us here today, I would like to thank Bob Stewart, who led the monitoring team's efforts and the use-of-force training and other key areas for more than three years. His experience and insight were extremely valuable, and we wish him well as he attends to other projects which include, I understand, improving his golf game.

Before he rode off into the sunset, as reported in the monitoring team's most recent semiannual report, and touched upon by Ms. Glass, Mr. Stewart completed Phase I of our first use-of-force reporting and investigations audit.

The results of the audit are detailed in the report, but I thought it might be helpful to recap some of the process, the highlights and anticipated next steps.

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The monitoring team assessed the timeliness, thoroughness and accuracy of FPD's use-of-force reports and the quality of its investigations as is required under the consent decree and FPD policy.

To do so, the monitoring team analyzed a randomly selected representative sample of 17 use-of-force incidents from 2019 and 2020, which was roughly half of the incidents in the two most serious categories, use-of-force categories.

The review included body-worn camera/in-car video recordings, officer and witness statements and the reports themselves. Each incident was assigned a satisfactory or unsatisfactory rating based on the monitoring team's assessment of a number of preset categories, including deescalation -- i.e., did the officer provide verbal warning or otherwise take meaningful steps to stabilize the incident to calm an agitated person? -- and documentation. Was the report itself timely, accurate and complete?

The results of the monitoring team's report, 11 reports were found satisfactory, five were deemed unsatisfactory and one was incomplete because the full-body camera and footage was not available for a use-of-force that took place at a local hospital.

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The satisfactory reports were generally clearly written, timely and thorough. The reports consisted of detailed accounts of the incident itself, the type of force used, and the officer's efforts to deescalate the situation or to avoid or minimize the use of force altogether.

In each incident, the investigating supervisor correctly judged whether the officer's use of force were within policy or deficient in some respects. Where deficiencies were identified, verbal counseling, training or similar remediation was recommended and implemented.

While some reports or investigations were lacking in some respects, the monitoring team noted a significant improvement in the quality of reports and investigations from 2019 to 2020, which we hope will pertain [ph] well for next year's audit.

Of the five reports or investigations that were deemed unsatisfactory, one was due to timeliness. The report itself, the investigation was completed two years after the initial incident. The remaining unsatisfactory findings included a 2019 incident of an officer escalating a shoplifting incident and deficiencies in the responding supervisor's investigation.

Similar deficiencies in response to a person who is experiencing mental health crises or TASER deployment is an area which the monitoring team will focus attention in later

audits as well as in training, as Ms. Glass alluded to.

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Some of the observations that were outside the scope of the report but will be followed up on, an assessment of other areas, included instances in which FPD officers directed discourteous or profane language at detainees -- so-called "trash talk" -- or engaged in similarly unprofessional communications in public places. Again, this was not every instance, but it was enough that we, in our conversation with the parties at the conclusion of the audit, thought it was important to bring up and to include in the report.

There were some deficiencies in FPD officer tactics or decision-making and, as Ms. Glass alluded to, some Fourth Amendment concerns around support for some charges where resisting arrest happened but there's also a charge of assault on a police officer and just sort of determining whether the Fourth Amendment supports those and getting better documentation around that.

As Ms. Glass alluded to, prior to reporting and finalizing the results, the monitoring team met with the parties for a candid discussion of our assessment.

Chief McCall and his staff were receptive to suggestions and critiques and we look forward to continuing this important work in Phase II.

The goal of Phase II is to identify and assess instances in which force was used but not reported. The

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consent decree and FPD policy require that all officers using force above unresisted handcuffing document the use of force in writing. So to identify and evaluate whether the absence of a use-of-force report from a particular incident, evidence that force was not employed or that force was employed but not reported, the monitoring team requested that FPD provide a list of 2019 and 2020 FPD arrests and incident reports for a number of enumerated offenses that based on our collective experience usually involve the application of force.

So some of these charges were assault on a law enforcement officer, failure to comply, resisting arrest, disorderly conduct. FPD reported that there were 107 such charges in that two-year period comprising 59 different arrests or incident reports.

So the monitoring team, Mr. Stewart particularly, cross-referenced those reports with what we knew was reported, where use of force was reported, and narrowed it down to approximately 20 cases for which analysis of body-camera footage and other materials will be needed to determine whether force was actually employed and not reported. That's what we hope to accomplish in Phase II.

Recently in a virtual meeting, Mr. Stewart handed the baton to one of our new monitoring team members, Darryl Owens, who will begin Phase II of the audit in the coming months.

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Darryl is a 30-year-plus veteran of the Boston police and for the past 20 years has served as the lead use of force and defensive tactics instructor at the Boston Police Academy. In addition to training police at recruit and in-service levels, Mr. Owens has provided training to various community groups and elected officials. For the past year or so, he has also served as a curriculum writer and instructor on topics including deescalation, communications and interactions with people in crisis.

As previously mentioned, we held a series of meetings with the parties yesterday on a number of subjects including the identification of priorities for the coming year. Ms. Barton previewed some of those and the monitoring team will continue to work with the parties to support those efforts.

I believe that the addition of retired Police Superintendent Lisa Holmes to the monitoring team will permit us to lend additional technical assistance to the city in the training and community engagement areas and allow us to perform key audits in the accountability area to include internal investigations, mediation and civilian oversight.

Superintendent Holmes has a wide range of police leadership experience, including as the head of the police department's Bureau of Professional Standards with oversight responsibility for training and educational requirements and

the internal investigations function.

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Since her retirement in 2018, she has run her own consulting firm where she facilitates workshops and lectures on community engagement and develops curricula and training in anti-bias recognition.

Yesterday I also had the opportunity to meet with the court administrator, Ms. Webber, and the Department of Justice to discuss both the status of the comprehensive amnesty program and the monitoring team's most recent court audit which involves observations of virtual court sessions and review of an identified set of case files for those individuals who appeared in court during those sessions.

I have not had an opportunity to meet with the new city prosecutor, Mr. Roberts, who we anticipate will continue the work of his predecessor, Mr. Goodman, in finalizing the comprehensive amnesty program, specifically the dismissal of cases previously kept open under good-cause criteria No. 3 which includes driving after revocation and suspension.

As Your Honor may recall, that after application of all of the agreed-upon good-cause criteria, there were roughly 800 or so pre-2014 cases left open under good-cause criteria No. 3 and the city prosecutor, Mr. Goodman, agreed to dismiss those charges. But it's a little complicated. You can't just dismiss the cases altogether because sometimes the cases involve more than just the driving while suspended charge or

the driving while revoked charge.

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So someone has to go through and pull out, just manually pull out the charge that is to be dismissed and to leave the rest of the case open. So we are working with Ms. Webber on bringing that to completion which should hopefully mean the successful end of the comprehensive amnesty program.

The return to in-person activities, as Ms. Barton mentioned, has also led to an increase in the police department's community engagement efforts. In this coming year, Dr. Leigh Anderson, our lead community engagement consultant and Ferguson area native, will continue her work with the city on these efforts as she did throughout the pandemic as Ms. Glass mentioned. Along with Superintendent Holmes, she will also oversee administration of the next community survey.

As Ms. Glass mentioned, Professor Kim Norwood couldn't be here today, but she has been working closely with Ms. Barton to get the police department's bias-free policing policy and training curricula reviewed, approved and ready for roll-out as the department's first in-service training session this summer.

Our hope is that with the addition of these new members, audits are going to run at a more regular cadence now that, as Ms. Glass mentioned, the policy, most of the major

policies have been implemented and the initial roll call 1 2 briefing has happened. 3 So that third phase of implementation is now for the 4 officers to go out and act and comport with the policies and 5 then we, as the monitoring team, will audit compliance in that 6 space. We are looking forward to mobilizing the monitoring 7 team as the consent decree moves into this implementation 8 phase. 9 Lastly, I am sure that regular attendees at these 10 hearings, in person and virtually, have noticed the absence of 11 Courtney Caruso, the deputy monitor. Ms. Caruso couldn't 12 travel with us. She is on maternity leave. But she remains 13 an active and key member of the monitoring team, most 14 especially in generating and filing the latest semiannual 15 report that we produced in February. 16 I know that she is listening via YouTube now and so 17 I just would wish her best of luck in this exciting time for 18 her family and we look forward to her return. 19 That's all I have, Your Honor, unless the Court has 2.0 questions. 21 THE COURT: I do not believe I do at this time. 22 Mr. Carey, is there anything further that the 23 city -- that you on behalf of the city would like to add or 24 respond to?

MR. CAREY: No, ma'am. I don't have anything

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further. 1 2 Did you have anything further? 3 MS. NICOLLE BARTON: No. 4 No, ma'am. MR. CAREY: 5 And Ms. Glass. THE COURT: 6 MS. GLASS: No, Your Honor. Thank you. 7 THE COURT: Okay. Well, I do think you all have 8 given some fairly thorough reports here and we have heard from 9 the people who spoke as well as the individuals. 10 You know, in following the case and watching what's 11 been going on, I know that on the one hand we are always 12 frustrated that it's not going faster and that it's not able 13 to be done less expensively or that there was enough money to 14 do everything we wish we could do. On the other hand, you 15 know, I think that there's been amazing progress. 16 And I'm -- the city, as well as everyone else the 17 last two years, has had incredible challenges because of the 18 pandemic. And the pandemic has affected the speed of 19 implementation of the consent decree policies, but it's 2.0 also -- there was a lot the city had to do. And I think the 21 fact is you have now accomplished a great deal and we are 22 moving in all of the right directions. 23 Everybody has had pandemic challenges the last 24 two years, and most people have had budget challenges of 25 various sorts. Every city I know of has had serious budget

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problems because of the decrease in sales tax revenue, other issues that have caused problems. And so I think the city has done as well as -- well, I mean, I can't say as well as could be hoped. We always hope for more. But I think they have done a remarkable job under very difficult circumstances.

And I'm especially pleased with the way things are going now with the personnel in place. It seems like you all have a really good team who are ready to implement this and get the rest of this wrapped up and in compliance with the consent decree.

Especially with regard to the personnel issues and the ability that the city has been able to recruit and have had some very intense recruiting activities, I believe, that you have all done, the police department have done, and I think you deserve credit for that.

It's a very hard time. Police departments all over the country for a whole host of reasons are struggling with recruitment and retention of officers, and so I hope that all of the things being implemented will assist on that.

I also think that the responsiveness of the city to the citizens and to the kinds of issues that gave rise to the consent decree has been a great improvement. So I want to just thank you all for all the work you have done.

I do know that there's more to be done and we are still here and we are going to keep working. But I think at

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this point, especially with, you know, for a long time we've been talking about in-service trainings. So to finally have this one starting this summer and the others to follow, that's very good.

So I think there's just a lot to be proud of in what you all have accomplished. There's a lot of frustrations, as expressed by some of the speakers here today. And I understand that. But I also think that it's -- we are moving in the right direction. And I think the new addition of the -- the additional people in the monitoring team will be of great assistance.

And, you know, this role of the monitoring issue has been something that's come up off and on. And the bottom line is: They aren't supposed to be doing all the work. They are supposed to be monitoring it. But providing the assistance and support and having these very qualified subject matter experts is really important.

I'm hoping that what we will see going forward are some great improvements in the next few months in community engagement of various sorts as well as training. Those are the big issues that seem to be facing us moving forward. And we have some experts here to help us with that, as well as the members of the city.

And again, I thanked Ms. Barton, and I want to thank her again. Because I think that was a game changer,

Ms. Lipka, you are right, when she came onboard. And I also want to thank the rest of the city, the council, the police department, Chief McCall and others and Mr. Osterberg. It sounds like you have hit the ground running and are really a great asset to the city. So I am glad to see you there.

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And I am very encouraged by the things that are happening. And now that the pandemic seems to be waning — although I realize there's always new variants — that people can get back to things we can make progress on. For example, on the Brown School social work students assisting as well as the new election and new members of the council can, you know, get in there and work on all of this. I know it's not an easy job you all have taken on, but I think you are doing a good job.

And the Department of Justice is, as always -- you know, this case is unusual, of course, because it's a consent decree. And when we are involved in a consent decree maybe everybody forgets, but most of what I deal with as a judge is people fighting with each other. There's a plaintiff and there are defendants. And they are always fighting with each other and none of them are ever going to agree because that's why they came to court.

You all came to court and promptly reached an agreement. This is a very different thing. And for me it's a -- I'm pleased to see it. I think partly it is the

professionalism of the lawyers on both sides, as well as the clients. You all. The city. So I think that it's been — the Department of Justice has been reasonable. It is a difficult time. But I think that they have done a good job.

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And I have been really pleased with Ms. Tidwell and her team since we had the change in the monitor. I'm sorry that we didn't get off to exactly the right start on that, but I think we have done -- it's -- it's night and day, in my opinion, as we are now. So I think I appreciate what you all are doing.

I'm going to say thank you to you all and let's keep going. And I will -- we will have another public hearing in -- next -- in another approximately three months. I haven't scheduled it yet. We are still really trying to figure out what's going on in terms of having in-person court and virtual court. We are finally having in-person proceedings in some of our trials and criminal cases and I hope that we can all continue to meet in person.

I think especially with what you all are trying to accomplish in meeting the goals of the consent decree, being able to sit down with one another as opposed to just doing it over some virtual means is very important and will continue to be important. I am encouraged by that.

So with that said, this concludes this hearing. And once again, thank you for the good work. Keep up the good

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     work. Work harder next time. I always have to say that, but
     I think you are doing -- I think you have done a remarkable
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     job so far and I want to keep going and understanding how
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     difficult this is for the city. Nobody thought it was easy.
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               So with that said, court is in recess. Thank you
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     all for your participation here.
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               (The proceedings concluded at 11:10 a.m.)
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CERTIFICATE

I, Reagan A. Fiorino, Registered Merit Reporter and Certified Realtime Reporter, hereby certify that I am a duly appointed Official Court Reporter of the United States

District Court for the Eastern District of Missouri.

I further certify that the foregoing is a true and accurate transcript of the proceedings held in the above-entitled case and that said transcript is a true and correct transcription of my stenographic notes.

I further certify that this transcript contains pages 1 through 50 inclusive and was delivered electronically and that this reporter takes no responsibility for missing or damaged pages of this transcript when same transcript is copied by any party other than this reporter.

Dated at St. Louis, Missouri, this 20th day of May, 2022.

/s/ Reagan A. Fiorino
Reagan A. Fiorino, RDR, CRR, CRC, CCR
Official Court Reporter